

Luton Local Area Agreement 2008-11

Background

This Local Area Agreement has been developed by Luton's Local Strategic Partnership, the Luton Forum, and agreed with the Government through the Government Office for the Eastern Region in accordance with the Local Government and Public Involvement in Health Act 2007 and subsidiary legislation, regulations and guidance. It represents the short-term implementation of the Sustainable Community Strategy for Luton. It has been developed in line with the emerging findings of the first Joint Strategic Needs Assessment

Introduction

The Luton Sustainable Community Strategy has been developed following wide consultation with local people, including those seldom heard, stakeholder groups, the voluntary and community sectors through the community engagement network and local partners. It sets out the collective vision for the future of the town and looks forward eighteen years to when children born in 2008 will become adults. It identifies the issues and challenges that are facing the town now and predicts those that will need to be addressed during its currency. This is based on a deep understanding of local needs and issues gained from a wide range of evidential sources. The strategy is ambitious about the future of Luton and its people.

This agreement commits partners from all three sectors to work together over the next three years to raise the quality of life available to local people by improving outcomes in the areas identified as priorities. The key priorities are set out under the four themes of the Strategy.

Methodology

The Government has determined the indicators (198) that will form the basis for tracking the performance of local and other public authorities working together with partners to improve life chances and experiences for people in the local area. Following the consultations referred to above and additional activity through workshops and at the Thematic Partnership level, the partners have agreed with the Government the (35) indicators that best reflect the priorities for improvement and have negotiated the targets for the next three years for those indicators where targets can be set.

The Department for Children, Schools and Families has prescribed sixteen indicators of children's educational attainment and targets have also been agreed for these.

Local Indicators

A number (14) of other indicators have also been chosen by partners for inclusion in this agreement either because they will contribute to improvement in the areas agreed as priorities or because they are regarded as important locally but are not seen by the Government as being amongst the highest priorities for Luton.

Improvement plans have been drawn up for all of the indicators for the next three years and these have formed the basis for negotiating and agreeing the targets.

This should mean that all of the targets are agreed as deliverable within the timeframe of the agreement.

Equalities, Inclusion and Cohesion

The Local Strategic Partnership (LSP) has established a cross cutting group to identify and address issues relating to this theme. The LSP, through partners and from other sources, has comprehensive information about local communities and about client groups and service users.

The LSP believes that social inclusion is dependent on investment in a cohesive society where diversity is valued and appreciated, where disadvantage due to discrimination is not tolerated and where the contribution of each other is recognised and respected by everyone.

The group will assist each of the thematic partnerships to assess the impacts of each improvement plan and will assess the agreement as a whole. It will monitor progress, particularly in relation to aspects relevant to this theme.

The agreement is focussed on improving life chances and outcomes in the areas where the greatest need for improvement has been identified; therefore it is to be expected that success will benefit disproportionately those who are most vulnerable and disadvantaged. Consequently, the impacts on equality, inclusion and cohesion should all be positive.

Sustainability

This agreement is derived from Luton's Sustainable Community Strategy. The actions underpinning the targets for improvement of the selected indicators are designed to achieve improvement over the long term and not just for the three years of the agreement. As part of this agreement the partners have committed themselves to work together to plan and act to adapt to climate change. This will include actions to mitigate the adverse effects of climate change for local people and to minimise the consumption of carbon by partners and people.

Monitoring and managing for success

The LSP has established a performance management sub group which plans and co-ordinates performance monitoring and reporting for the partnership. Delivery of the improvements to which all partners have committed

themselves in this agreement will be monitored not only by the performance management sub group but also by each of the theme groups for the indicators that come within their scope. Performance will be monitored and reported not just in relation to the outputs and outcomes represented in the targets but also in relation to inputs to ensure delivery by reference to the improvement plan for each indicator. This will apply to the targets set for local indicators as well as for the thirty-five improvement indicators. Reports on performance will be produced and considered quarterly.

Luton's Local Area Agreement 2008 - 2011

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Safer Stronger Communities	*NI 001 % of people who believe people from different backgrounds get on well together in their local area.	N/A	*Statistically significant positive change with the value of statistical significance to be established by the population sample of the survey.			LBC*, tPCT, Fire & Rescue, Police, LSC, VAL, Luton Assembly, Chamber
Safer Stronger Communities	*NI 007 Environment for a thriving 3 rd Sector	N/A	* A measurable improvement to take place between the National Survey of Third Sector Organisations conducted in 2008 and the National Survey of Third Sector Organisations conducted in 2010, calculated in accordance with the OTS briefing note.			LBC*, tPCT, Fire & Rescue, Police, LSC, VAL, Luton Assembly, Chamber
Safer Stronger Communities	*NI 008 Adult participation in sport and active recreation	18.0%	*19.0%	*20.5%	*22.5%	Active Luton*, LBC, Luton tPCT, Luton Sports Network, Team and Beds Luton.
Safer Stronger	*Local NI 011 Engagement in the Arts.	N/A	Targets to be set by local partnership			Luton Cultural Trust*, local voluntary & community sector &

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Communities						independent sectors.
Safer Stronger Communities	* NI 015 Serious Violent Crime Rate (year 2 & 3 targets to be reviewed in 2009)	0.56 (104 offences)	*0.53 (99 offences)	*0.51 (94 offences)	*0.47 (88 offences)	Crime and Disorder Reduction Partnership*
Safer Stronger Communities	*NI 016 Serious acquisitive crime rate	37.93 (7085 offences)	*35.65 (6660 offences)	*33.37 (6235 offences)	*31.10 (5810 offences)	Crime and Disorder Reduction Partnership*
Safer Stronger Communities	*NI 017 Perceptions of anti social behaviour	31%	*29%	*27%	*25%	Crime and Disorder Reduction Partnership*
Safer Stronger Communities	*Local NI 019 Rate of proven re-offending by young offenders	N/A	Target setting deferred until 2009			LBC YOS*, LBC, Police, Luton tPCT/Health, Probation, Victim Support, Bedfordshire Local Criminal Justice Board, Luton Crime & Disorder Partnership
Safer Stronger Communities	*Local NI 021 Dealing with local concerns about ASB and crime issues by the local authority and police	N/A	Targets to be set by local partnership at statistically significant +ve improvement			Crime and Disorder Reduction Partnership*

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Safer Stronger Communities	*NI 023 Perceptions that people in the area treat one another with respect and consideration.	NA	* Statistically significant positive change with the value of statistical significance to be established by the population sample of the survey. Above target agreed with DCSF through GO East specifically for Luton			LBC*, Police, Fire and Response, +PCT, voluntary & community sector, Chamber, CDRP
Safer Stronger Communities	*NI 030 Re-offending rate of prolific and other priority offenders		*-20% fewer than those obtained in April 07-March 08			Crime and Disorder Reduction Partnership*
Safer Stronger Communities	*NI 032 Repeat incidents of domestic violence		*Indicator delayed until 2009. No targets set			Crime and Disorder Reduction Partnership*
Safer Stronger Communities	*NI 039 Rate of hospital admissions per 100,000 for alcohol related harm	1556	*1674	*1725	*1759	Health*, social care, voluntary agencies, criminal justice agencies, police
Children &	*Local NI 051	12	13	14	16	Luton tPCT*, LBC, BLPT, L&D

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Young People	Effectiveness of child and adult mental health (CAMHS) services					Hospital
Children & Young People	*NI 054 Services for disabled Children		*Indicator delayed until 2009. No targets set			Luton tPCT, LBC*, Bedfordshire PCT, L&D Hospital, voluntary & community sector
Children & Young People	*NI 056 Obesity among primary school age children in Year 6	21.1	*22	*22	*22	Luton tPCT*, Luton Borough Council, Active Luton, MEND, Sustrans, voluntary & community sector, schools
Children & Young People	*Local NI 057 Children and young peoples participation in high quality PE & Sport	75% local proxy	New data collection to be introduced	2% increase on 08/09 baseline	2% increase on 9/10 baseline	LBC*, Schools, School Sports Partnership, Active Luton, Youth Sport Trust
Children & Young People	*NI 063 Stability of placements of looked after children: length of placement	60.9	*63	*65	*67	LBC*, Luton tPCT, Schools, private & voluntary providers of fostering and residential care; Beds & Luton Partnership Mental health Trust
Children & Young People	*NI 069 Children who have experienced Bullying	Baseline Data available	*2% decrease on	*4% decrease on	*6% decrease on	Luton tPCT, Police, voluntary & community sector, LBC*, schools

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
		Oct 2008	baseline	baseline	baseline	
Children & Young People	*NI 110 Young peoples participation in positive activities	N/A	*Target setting deferred until 2009			Voluntary & community sector, Schools, Duke of Edinburgh award scheme, LBC including Youth Service*
Children & Young People	*NI 111 First time entrants into Youth Justice System aged 10-17	N/A	*Target setting deferred until 2009			LBC YOS*, Beds Police, LBC, Luton tPCT, <i>Bedfordshire Probation, Luton CDRP</i>
Children & Young People	*NI 112 Under 18 conception rate	43.12 (1998 baseline rate)	*-32% (29.3)	*-38.7% (26.4)	*-45% (23.7)	LBC, Luton tPCT*, Luton & Dunstable Foundation Trust, voluntary & community sector
Children & Young People	*NI 117 16-18 year olds who are not in education, employment or training (NEET)	7.2	*6.9	*6.5	*6.2	LBC (Campus Luton) *, Learning and Skills Council, LBC YOS, schools, colleges, business, voluntary & community sector
Adult health & well-being and tackling exclusion and	*NI 120 All –age all cause mortality rate	791(m) 561(f)	*800 (m) 587(f)	*770(m) 575(f)	*730(m) 560(f)	Luton tPCT*, LBC, GPs, Job Centre Plus, Business & voluntary & community sector

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
promoting equality						
Adult health & well-being and tackling exclusion and promoting equality	*NI 123 Stopping Smoking	945 (TBC)	*955	*940	*946	Luton tPCT*, LBC, Fire and Rescue Service, VSOs, Marsh Farm CDT
Adult health & well-being and tackling exclusion and promoting equality	*NI 124 People with long term conditions supported to be independent and in control of their condition	N/A	*Target setting deferred until 2009			Luton tPCT, LBC ASC*,
Adult health & well-being and tackling exclusion and promoting equality	*Local NI 125 Achieving independence for older people through rehabilitation/intermediate care	Survey to be carried out Oct 2008	Targets to be set by local partnership			LBC ASC*, Luton tPCT, voluntary, community & Independent Sectors
Adult health & well-being	*Local NI 130 Social care clients	C51 : 102	C51 125	C51 130	Not set	LBC ASC*, Luton tPCT, voluntary, community &

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
			08/09	09/10	10/11	
and tackling exclusion and promoting equality	receiving self directed support per 100,000 population					Independent Sectors
Adult health & well-being and tackling exclusion and promoting equality	*NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information	25.43%	*28.0%	*30.8%	*33.9%	LBC*, Luton tPCT
Adult health & well-being and tackling exclusion and promoting equality	*NI 137 Health Life Expectancy at age 65	N/A	*Target setting deferred until 2009			Luton tPCT*, LBC, Local Strategic Partnership, voluntary & community sector
Adult health & well-being and tackling exclusion and	*NI 142 % of vulnerable people who are supported to maintain	90.43%	*95%	*97%	*99%	LBC*, Luton tPCT, Probation Service, Supporting People

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
promoting equality	independent living					
Local Economy and Environmental Sustainability	*NI 151 Overall employment rate	70.5%	*70.5%	*71%	*72%	Job Centre Plus*, Chamber Business, South Beds DC, BCC (and successor authorities), Local Businesses, EEDA, Prince's Trust, voluntary & community sector
Local Economy and Environmental Sustainability	* NI 152 Working age people on out of work benefits	12.9%	*12.6%	*12.3%	*11.9%	East of England Development Agency, Job Centre Plus*, BLEDP, South Beds DC, BCC (and successor authorities), Shaw Trust, voluntary & community sector
Local Economy and Environmental Sustainability	*Local NI 153 Working age people claiming out of work benefits in worst performing neighbourhoods	Baseline to be established	100 taken off benefits in key wards	100 taken off benefits in key wards	100 taken off benefits in key wards	Job Centre Plus*, Marsh Farm CDT, Employers, Prince's Trust' EEDA, BLEDP, Shaw Trust, Childcare providers, ESF co financing
Local Economy and	*NI 154 Net additional homes	0	*1315	*1315	*1380	South Beds DC, BCC(and successor authorities), local

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Environmental Sustainability	provided					developers, Housing Corporation, LBC*
Local Economy and Environmental Sustainability	*Local NI 155 Number of affordable homes delivered (gross)		Targets to be set by local partnership			LBC*, South Beds DC, BCC (and successor authorities), local developers, Housing Corporation, Marsh Farm CDT, voluntary & community sector
Local Economy and Environmental Sustainability	*NI 156 Number of households living in temporary accommodation	892	*481	*500	*446	Registered Social Landlords, Private sector landlords, Landlord services*, CLG
Local Economy and Environmental Sustainability	*NI 162 Number of entry level qualifications in numeracy achieved	1250	*1500	*3000	*4500	Learning & Skills Council*, BLEDP, LBC, Barnfield College, Learning Partnership, Jobcentre Plus, Trade Unions/Union Learn, Business Link East/Train to Gain Skills Brokers, The Chamber.
Local Economy and Environmental	*NI 163 Proportion of 19-64 males and 19-59	To be established	*7 percentage point increase between 2006 & 2011			Learning & Skills Council*, BLEDP, LBC, Barnfield College, Learning Partnership, Jobcentre

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Sustainability	females qualified to at least Level 2 or higher					Plus, Trade Unions/UnionLearn, Business Link East/Train to Gain Skills Brokers, The Chamber
Local Economy and Environmental Sustainability	*NI 171 New business registration rate	N/A	*Target setting deferred until 2009			LBC*, Chamber, Business Link East, Barnfield LSC, Job Centre Plus
Local Economy and Environmental Sustainability	*Local NI 172 % of small businesses in area showing growth	N/A	Target setting deferred until 2009			LBC*, Chamber, Business Link East, Barnfield LSC, Job Centre Plus
Local Economy and Environmental Sustainability	*Local NI 173 Flows on to incapacity benefits.	0.38%	0.38%	0.38%	0.38%	Job Centre Plus*, LBC, Voluntary and Community Sector
Local Economy and Environmental Sustainability	*NI 181 Time taken to process Housing Benefit/Council Tax Benefit new claims and change events	48 days	*42 days	*30 days	*15 days	LBC*, DWP, Marsh Farm CDT, VCS
Local	*Local NI 186	Available	3%	6%	10%	LBC*, Public Businesses

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Economy and Environmental Sustainability	Per capita reduction in CO2 emissions in the LA area	Summer 2008	reduction from baseline	reduction from baseline	reduction from Baseline	
Local Economy and Environmental Sustainability	*Local NI 187 Tackling fuel poverty- % people receiving income based benefits living in homes with low energy rating	N/A	Targets to be set by local partnership			LBC*, Housing Associations, individuals
Local Economy and Environmental Sustainability	*NI 188 Planning to adapt to climate change	Level 0	*Level 2	*Level 3	*Level 4	LBC*, Environment Agency, Luton tPCT, Thames Water, UKCIP
Local Economy and Environmental Sustainability	*Local NI 192 % of household waste sent for reuse, recycling and composting	32.49%	37.36%	40.0%	42.57%	LBC*, Waste Recycling Group, all LBC waste stakeholders, Milton Keynes Council (WEEE Partnership on HWRC sites) & possibly successor authorities to BCC.
Local Economy and Environmental	*NI 193 Percentage of municipal waste land filled	65.5%	*62.47%	*50.50%	*44.14%	LBC*, Waste Recycling Group Limited, LBC commercial waste customers

Priority	Indicator(s), including those from national indicator set (shown with a *)	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Sustainability						
Local Economy and Environmental Sustainability	*NI 198 Children travelling to school – mode of travel used (5-16yrs – car (including vans & taxis))	26.5	*25.5	*25	*24.5	LBC*, Sustrans with Bike It project, all schools, parents, bus companies

Statutory indicators			Baseline	2008	2009	2010	
Children and Young People	072	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy	06/07: 34.8	37	37	set Jan 09	LBC*, Pre-school Learning Alliance, National Childminders Association, Primary Care Trust
	073	Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold)	06/07: 62.7	78	76	set Jan 09	LBC*, schools, national strategies
	074	Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold)	06/07: 60.9	0	71	set Jan 09	LBC*, schools, national strategies
	075	Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold)	06/07: 36.5	45.7	51	set Jan 09	LBC*, schools, national strategies
	083	Achievement at level 5 or above in Science at Key Stage 3	06/07: 66.6	72	74	set Jan 09	LBC*, schools, national strategies
	087	Secondary school persistent absence rate	06/07: 5.1	6.8	6.4	4.9	LBC*, schools

092	Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	06/07: 39.4 (39.6)	36.8	35.6	set Jan 09	LBC*, schools, national strategies
093	Progression by 2 levels in English between Key Stage 1 and Key Stage 2	-	0	87	set Jan 09	LBC*, schools, national strategies
094	Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	-	0	79	set Jan 09	LBC*, schools, national strategies
095	Progression by 2 levels in English between Key Stage 2 and Key Stage 3	-	0	33	set Jan 09	LBC*, schools, national strategies
096	Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3	-	0	63	set Jan 09	LBC*, schools, national strategies
097	Progression by 2 levels in English between Key Stage 3 and Key Stage 4	-	0	64.7	set Jan 09	LBC*, schools, national strategies
098	Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4	-	0	40.1	set Jan 09	LBC*, schools, national strategies
099	Children in care reaching level 4 in English at Key Stage 2	06/07: 44.4	26	53.3	set Jan 09	LBC*, schools, national strategies
100	Children in care reaching level 4 in Maths at Key Stage 2	06/07: 38.9	32	53.3	set Jan 09	LBC*, schools, national strategies

	101	Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)	06/07: 21	20	28.9	set Jan 09	LBC*, Schools; local councillors: University of Bedfordshire
--	-----	--	--------------	----	------	------------	---

Glossary

BCC	Bedfordshire County Council
BLEDP	Bedfordshire & Luton Economic Development Partnership
CLG	Communities & Local Government
CYPSB	Children & Young People Strategic Board
DWP	Department of Works & Pensions
EEDA	East of England Development Agency
ESF	European Social Fund
HWRC sites	
L&D Hospital	Luton & Dunstable Hospital
LBC	Luton Borough Council

LBC ASC	LBC Adult Social Care
LBC YOS	LBC Youth Offending Service
LSC	Learning and Skills Council
Luton tPCT	Luton Teaching Primary Care Trust
Marsh Farm CDT	Marsh Farm Community Development Trust
MEND	
UKCIP	
WEEE Partnership	

Partner Groups

Crime and Disorder Reduction Partnership
Luton Borough Council
Bedfordshire Police
Bedfordshire Police Authority
Bedfordshire and Luton Fire & Rescue Service
Bedfordshire Probation Service
Crown Prosecution Service
Luton Drug & Alcohol Partnership

Luton Children's & Young People Partnership
Luton Borough Council
Bedfordshire Police
Learning & Skill Council (LSC)
Luton Assembly
Social Care Partnership NHS Trust
The Luton & Dunstable Hospital
Bedfordshire & Luton Mental Health &

Luton Forum (Representatives)
Luton Borough Council (4)
Bedfordshire Police (1)
Bedfordshire Police Authority (1)
Bedfordshire and Luton Fire & Rescue Service (1)
Bedfordshire and Luton Fire & Rescue Authority (1)
Luton tPCT (1)
Director of Public Health (1)

Luton Youth Offending Service (LBC YOS)
Luton Forum
Safer Luton Partnership
Luton tPCT
BLEDP
Bedford Borough Council
BCC
Bedfordshire Federation of Colleges of Further & Higher Education
Cranfield University
EEDA
LSC
London Luton Airport
LBC
Mid Beds District Council
South Beds DC
The Chamber
University of Bedfordshire

Luton Youth Offending Service
Luton tPCT
The Learning Partnership
Bedford College
Barnfield College
University of Bedfordshire
Dunstable College
Luton 6 th Form College
Connexions (now LBC?)
Learn Direct
Adult & Community Learning Service
BBC RaW
LSC
Campus Luton
Work Based Learning
Luton Adult Education Consortium
Bedford Central Library
20 20
Silver Surfers
WEA
Luton Library

The Chamber & 3 commercial companies (4)
University of Bedfordshire (1)
Learning and Skills Council (1)
Job Centre Plus, (1)
Community Legal Services Partnership (1)
Active Luton or Cultural Trust*
Jephson Housing Association (1)
Luton Youth (1)
Trade Unions (1)
The Luton Assembly (14)
Marsh Farm CDT (1)
Economy and Environment Board (1)
CYPSB (1)
Health and Well-being Board (1)
Safer and Stronger Communities Board (1)
Environment (1)
Equality, Inclusion Cohesion Group (1)
subject to approval at the AGM on 5 June